Development and Implementation of the 4Q Checklist for Fistula Screening and Referral in Bangladesh

WHAT IS FISTULA?

A genital fistula is an abnormal opening in the upper or lower female genital tract that causes uncontrollable, constant leakage of urine and/or feces. Obstetric fistula is usually caused by several days of obstructed labor without timely medical intervention. latrogenic fistula is caused by surgical error, most often during cesarean section. Traumatic fistula is caused by injury for instance, through sexual violence, female genital mutilation, or accidents.

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BACKGROUND

While an estimated one to two million female genital fistula cases occur globally, reliable data on the distribution of cases as well as the incidence of this condition are sparse. Most studies completed to date have been facility-based, with little population-based research beyond Demographic and Health Surveys (DHS), which ask about self-reported symptoms of severe incontinence that matches fistula. Many barriers may also prevent women from actively seeking care for fistula, including stigma or shame, as well as a lack of information about causes and treatment (Baker et al. 2017).

In 2014, the USAID-funded Fistula Care *Plus* (FC+) project, implemented by EngenderHealth, conducted a consultation to assess approaches for measuring and estimating fistula incidence and prevalence. The recommendations resulting from this consultation highlighted the importance of improved approaches for screening, diagnosis, and estimating the incidence and prevalence of fistula. The consultation also resulted in a consensus about the importance of cost-effectiveness, linkages to services, and standardization of tools. These priorities and recommendations are illustrated in Table 1.

Table 1: Results of the FC+ Consultation on Fistula Measurement (FC+ 2014)

Results of ranking measurement priorities

- Inventory and validation of fistula screening and diagnostic questions, tools, and approaches
- Systematic review of community outreach methods and effectiveness in case finding and referral
- Use and evaluation of multi-arm case finding (e.g., through different types of key informants) to estimate prevalence
- Testing and improving estimation models, comparing results from estimation models to data from DHS or other population-based fistula prevalence surveys
- Developing a fistula research toolkit and summarizing the advantages and disadvantages of different data collection approaches and tools

Recommendations for fistula measurement efforts

- Large-scale household surveys focused only on fistula prevalence are neither cost-effective nor an ethical use of resources
- Linking community and facility level data, including surveillance or reporting by existing community cadres (e.g., community health workers), is critical.
- Data collection should reflect intended use; there are differences between national-level data for measurement and estimation and the data needed to help facilities plan services.
- Measurement must focus on enabling women to access and accept services.
- Standard record-keeping forms are needed to improve surveillance of fistula cases and repairs.
- Data collection at facility and household levels should include questions about duration to help distinguish between incidence and prevalence.







FC+ IN BANGLADESH

According to the Bangladesh Maternal Mortality and Healthcare Survey (BMMS), approximately 20,000 women are living with fistula in Bangladesh at present (MEASURE Evaluation et al., 2018). In Bangladesh, FC+ works to support fistula repairs and also to prevent fistula through interventions including support for voluntary family planning, clinical capacity building, and community outreach and education. FC+ supports approximately half of all fistula surgeries in Bangladesh and has mobilized national professional groups, government agencies, civil society platforms, and media institutions to engage in and strengthen strategies to prevent and treat fistula. Through these efforts, FC+ has brought attention to emerging aspects of fistula care, including the crisis of iatrogenic fistula and the need for recommendations related to persistent fistula-related disorders. From 2013 to 2019, FC+ in Bangladesh has supported the provision of 1,413 surgical fistula repairs, the training of 19 fistula surgeons, and the delivery of 105,592 couple-years of protection through voluntary family planning services.

4Q CHECKLIST PILOT IMPLEMENTATION

The 4Q Checklist is a tool with four fistula screening questions adapted from a fistula diagnosis job aid developed by EngenderHealth and IntraHealth during the prior USAID-funded Fistula Care Project. FC+ modified the job aid to add content related to fistula screening, referral for diagnosis and treatment, and follow-up support. Because the symptoms of a complete perineal tear (CPT) are identical to fistula and FC+ supports the repairs of these maternal injuries as well, the 4Q Checklist is also used to identify suspected CPT cases. The 4Q Checklist is illustrated in Figure 1.

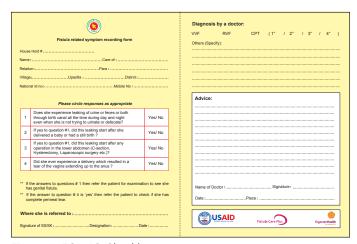


Figure 1: FC+ 4Q Checklist

The project applied this checklist in partnership with the Bangladesh-based organization BRAC. BRAC is one of the largest non-governmental development organizations in the world and is known for extensive community-based service provision and its contribution to improving healthcare services in Bangladesh. FC+ worked with BRAC in the Faridpur district, which has a total population of 1.8 million people. FC+ selected Faridpur because BRAC was already implementing a community-based maternal, newborn, and child health program in that area. FC+ and BRAC introduced fistula activities (see Figure 2) and the 4Q Checklist into the activities of community health workers (CHWs) between June and December 2016.



Figure 2: Community mobilization material used by FC+ and partners in Bangladesh









Orientation and training of BRAC CHWs.

Photo: ©Nitta Biswas/FC+ Bangladesh

Two cadres of BRAC CHWs, the *sasthya sebikas* and the *sasthya kormis* received an orientation on fistula and training for screening and suspected case identification. The sasthya kormis enumerated a list of all ever-married women through home visits using a structured register. BRAC CHWs used the 4Q Checklist to identify suspected fistula and CPT cases in 79 unions of Faridpur district. CHWs recorded the names of women with suspected cases of fistula in a register and provided referrals to a community-based fistula

diagnostic event (CFDE). At a CFDE, a team including female physicians, nurses, paramedics, and support staff administered a four-stage intake, examination, and diagnosis process (see Figure 3).

Through these community-based screening and referral activities, FC+ identified 149 fistula and CPT cases among 409,626 ever-married women (see Figure 4), reflecting a fistula/ CPT prevalence of 3.64 per 10,000 ever-married women.

Stations One and Two

Register patient, provide intake counseling and obtain informed consent

Measure height, weight, blood pressure, and inquire about last menstrual period

Obtain detailed clinical history

Station Three

Conduct clinical examination

Check eligibility for dye test and perform if eligible

Station Four

Provide final diagnosis

If diagnosed with fistula or CPT, develop comprehensive treatment plan with patient and family and refer for repair

Figure 3: CFDE diagnosis protocol







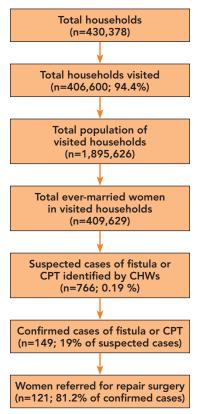


Figure 4: 4Q Checklist Pilot Results

INSTITUTIONALIZATION OF THE 4Q CHECKLIST IN BANGLADESH

Following its successful pilot in Faridpur, the Director-General for Health Services within the Ministry of Health and Family Welfare recommended launching the 4Q Checklist in community clinics across Bangladesh for fistula case identification and management. At present, FC+ is supporting implementation of the 4Q Checklist in more than 200 community clinics.

The 4Q Checklist is now also used by all FC+ partner organizations in Bangladesh, through the following five-step process:

- 1) FC+ identifies a community-based organization (CBO) in a particular area.
- **2)** CBO partners' field workers receive orientation and training on fistula and how to use the 4Q Checklist for fistula case identification.
- **3)** Trained CBO field workers identify suspected fistula cases using the 4Q Checklist and send one copy of the 4Q Checklist to a focal point in the CBO.
- **4)** When a CBO has identified 20 to 40 suspected fistula cases, a team of trained nurses and doctors travel to the area to host a CFDE in order to confirm fistula, as per the process described in Figure 3.
- 5) Fistula patients' referrals for treatment are followed up using the 4Q Checklist.

To date, more than 1,100 fistula cases have been identified using the 4Q Checklist in Bangladesh.



Launch of 4Q Checklist with representatives from the Ministry of Health and Family Welfare, the University Fistula Center at Bangabandhu Sheikh Mujib Medical University, and the Obstetrical and Gynaecological Society of Bangladesh.

Photo: @PK Podder









Debipur Community Clinic, Shyamnagar, Satkhira.

Photo: @Sampad/Community Healthcare Provider

RESEARCH AND PROGRAM IMPLICATIONS

Attempts to estimate the global fistula burden have varied widely, from one to two million total fistula cases, depending on the source (Adler et al. 2013, Dolea and AbouZahr 2003). Incidence estimates range even more, from 6,000 per year to 130,000 year in various studies (Adler et al. 2013, Wall 2006).

The burden of fistula can also vary dramatically, even within countries, depending on many factors, including fertility rates, delivery care, the availability and quality of emergency obstetric and newborn care, the safety and volume of cesarean sections and other pelvic surgeries, and the availability and accessibility of fistula treatment services. As a result, even valid national estimates can be of limited value in planning and organizing screening and treatment services at subnational and local levels. In such contexts, tools like the 4Q Checklist can be useful for rapidly estimating fistula needs and informing local planning of treatment and support interventions.

It is notable that the 4Q Checklist pilot in Faridpur resulted in similar findings as the 2016 Maternal Morbidity Validation Study (MMVS) in Sylhet district, nested within the BMMS. While applying very different approaches (sampling versus census approaches) and different screening tools, and despite working in different settings, these two efforts generated comparable estimates of fistula prevalence, as illustrated

in Table 2. As fistula incidence and prevalence can vary widely within countries, and these districts are in different divisions of Bangladesh, this similarity cannot be interpreted as a validation of either approach. However, together these estimates provide information that can help policymakers and programmers allocate resources for fistula prevention and care services. As the 4Q Checklist is used in additional locations across the country, a more accurate and detailed picture of the fistula burden in Bangladesh will emerge.

Table 2: BMMS and 4Q Checklist Estimates of Fistula Prevalence (MEASURE Evaluation 2018)

	BMMS Data from Sylhet	4Q Checklist Data from Faridpur
Prevalence	3.78 per 10,000 ever-married women (ages 15–64)	3.64 per 10,000 ever-married women (ages 15–64)
Symptoms question(s)	Does your urine leak continuously, even when you are not urinating and not trying to urinate? Do you currently experience feces passing through the birth canal that you cannot stop, even when you are not defecating?	Does she experience leaking of urine or feces through the birth canal all the time during day or night even when she is not trying to urinate or defecate







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Acknowledgements

This brief was written by Lucky Ghose and Vandana Tripathi. The brief was edited by Amy Agarwal and designed by Robert Vizzini. We thank Erin Mielke and Mary Ellen Stanton for their review. We thank Dr. Kaosar Afsana for her support of this work while leading BRAC's health programs. This publication was made possible by the generous support of the American People through the United States Agency of International Development (USAID) under cooperative agreement AID-OAA-A14-00013. The information provided here does not necessarily represent the views or positions of USAID or the US government.

The USAID-funded Fistula Care *Plus* project at EngenderHealth works to prevent fistula from occurring, treats and cares for women with fistula, and assists in their rehabilitation and reintegration. Fistula Care *Plus* partners with ministries of health, faith and community-based organizations, nongovernmental organizations, United Nations agencies, and other stakeholders, including hospitals providing surgical and nonsurgical fistula repair in South Asia and Sub-Saharan Africa.

For more information about fistula and the Fistula Care Plus project, visit www.fistulacare.org.

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